

21st-Century Costs of Underground Distribution

The cost of underground electric distribution is coming down.

By **MIKE BEEHLER**, Mike Beehler & Associates

Advancements in material science, construction methods and emerging technologies make 21st century costs for undergrounding T&D assets much more attractive for planners and engineers than ever before. The old “rules of thumb” about the higher costs of T&D underground are no longer valid. The costs are now coming down.

Innovation and continuous improvement programs have positively impacted underground costs in the areas of design, construction, operations and maintenance of new and existing feeders, underground residential distribution (URD) and service connections. The state-of-the-art experience and science of modern cable systems around the world suggest properly installed and operated underground cable systems can safely and reliably serve customers significantly longer than overhead line components. In addition, data is starting to show dramatically lower operation and maintenance expenses over the life of underground assets.

These results trend toward the achievement of net-positive life-cycle value for underground with dramatically better resiliency. Utilities are evaluating these intriguing concepts and the current tangible costs while considering the harder-to-quantify benefits

of safety, reliability and aesthetics on behalf of their customers in diverse service territories.

Material Science And Cable Design

Advancements in material science have changed many parts of the electric distribution system and the industry. Utilities are closely monitoring these advancements. Significantly longer cable life can be achieved using innovative semiconducting and insulating materials. Semiconducting shield materials with smoother surfaces reduce stress enhancements and semiconducting jackets provide continuous grounding to dissipate overvoltage conditions more quickly. Enhanced insulation materials have demonstrated significantly longer life under accelerated wet-aging conditions.

“These enhancements contribute to underground cables that now are projected to last longer than the traditional overhead line,” said Brent Richardson, senior end-use marketing manager for Dow and an executive board member of the Power Delivery Intelligence Initiative (PDI²).

For example, a recent review of state-of-the-art cable science by Chatteron et al. at the Fall 2019 IEEE Power & Energy Society’s

Insulated Conductor Committee meeting summarized that cables can last well beyond 100 years, which far surpasses the average 50-year wood pole life quoted by the North American Wood Pole Council.

“Stronger cable designs on larger reels cut civil design and construction costs by reducing the number of man-holes needed, traffic control and public disruption, the number of splices and terminations, and cable handling costs,” noted Matt Raymond, division manager of Haugland Energy and a PDI² associate member.

Old accessory designs relied heavily on field preparation of joint and termination primary insulation that could not be routinely pretested. Now, components use controlled molded stress control and can be 100% factory tested. These designs also have various features that reduce installation time and the rigor of work in varied



Today’s outdoor terminations are factory produced and tested. Source: Ivan Jovanovic, director of engineering specialty products with G&W Electric and associate member of PDI².

field conditions.

Today's cable joints and separable connectors are fully submersible, enabling uninterrupted power distribution by underground cable systems during storm surges and flooding. This makes them ideal components for coastal environments and strategic undergrounding programs aimed at reducing power restoration times.

3D Design

Today, 3D designs of distribution standards linked to complete material lists of parts and components are becoming more common in the industry. Dimensionally accurate 3D standards for equipment applied to geographically positioned mapping for roads and rights-of-way help utilities to improve infrastructure by streamlining modern underground design. Engineers regularly monitor and test new models of pad-mounted transformers, switchgear, cable splices and terminations as they develop and enhance the standards to which their systems are built.

Planners and engineers are finding ways to reduce the cost of underground systems as they design and build the grid of the future. Here are a few examples of cable system design specifications that can save cost and increase component life:

1. Reducing the amount of copper used in typical North American medium-voltage, three-phase cables with concentric wire neutrals reduces cost and increases power transmission capabilities by restricting circulating currents that heat the cable from the outside. Using cross-linked polyethylene (XLPE) instead of typical linear low-density polyethylene increases the maximum cable jacket temperature rating, enabling utilities to reduce the amount of copper in a concentric neutral wire cable design without concern a fault on the system will overheat and damage the jacket.

2. Using range-taking shear-bolt conductor connectors instead of compression connectors can lower costs and reduce the likelihood of common installation mistakes, especially in highly loaded circuit applications.

Typical compression connectors require a different size



Low-cost cable installation in South Carolina. Source: Brian Hunter, regional manager of TT Technologies and associate member of PDI2.

connector and compression tools for each conductor size. Range-taking shear-bolt conductor connectors can be used for multiple conductor sizes and their set screw design, which shears off at a specific tightness (torque value), reduces installation time and automatically removes the conductor oxidation. Skipping oxidation removal is a common root cause of overheating issues with applications using low-cost aluminum conductors.

3. Utilities that typically specify extra-thick cable insulation



Precast duct bank installation. Source: Forterra.



Installation skills training with immediate on-site factory-comparable testing and qualification. Source: IMCORP.

(133% or higher) can save costs by limiting insulation thickness to 100% levels and achieve the same performance. Field studies show 100% insulation systems can perform just as well as over-insulated cable, provided overvoltage protection like surge arresters are properly installed at transitions — from overhead to underground — multiway (three-plus) intersections and circuit end points.

Construction Costs

The cost of installing underground cable in similar construction and ground configurations can vary from as high as US\$200/ft on the West Coast to as low as \$20/ft in the southeastern U.S. The cost of design and installation for underground cable systems can vary. Utilities like Dominion Energy Inc., Florida Power and Light Co. (FPL), Georgia Power, San Diego Gas & Electric (SDG&E), Pepco Holdings Inc. and WEC Energy Group Inc. have instituted strategic underground or underground system enhancement programs. In doing so, they have learned that regulations, population density, ground conditions and union vs. nonunion labor can contribute to unit-cost-per-foot differences.

WEC Energy provides a strong example of modern costs and benefits associated with a strategic undergrounding program, targeting approximately 2200 miles (3541 km) of distribution while concurrently installing automation equipment on 400 miles (644 km). The costs for undergrounding are approximately \$42/ft, as reported at the IEEE Insulated Conductors Committee meeting in late 2019. WEC Energy construction methods were 2% open cut, 50% plowing and 48% boring — demonstrating that new equipment designs and installation contractor methods continue to improve efficiencies. According to the 2019 report, WEC Energy is on track to achieve 2% improvement in customer minutes interrupted (CMI) attributed to automation equipment and 16% CMI improvement because of strategic undergrounding.

Reasons for undergrounding also vary. According to Martha Lachmayr, principal engineer of SDG&E, their major reasons for undergrounding are as follows:

1. Less frequent outages caused by exposed equipment
2. Beautification in the case of franchise agreements
3. Reduced risk of downed wires that could cause ignition in the high fire threat districts.

These utilities and their contractors developed innovative methods to take advantage of material, cable construction, design, installation, condition assessment and maintenance technologies to lower the life-cycle cost of underground systems. While WEC Energy's program is focused largely on more rural applications, other utilities are innovating on the urban front. One example of an urban construction innovation is with precast manholes, equipment pads and duct banks that provide many schedule-related benefits and reduce the cost of construction.

“New developments in precast underground duct bank systems allow for burying utility lines more quickly and safely,” said Jeff Killin, vice president of engineered products for Forterra Inc. and a partner member of PDI². “This means fewer crew members are needed in the trench and for less time, providing cost savings and reducing construction impacts.”

The traditional open-cut duct bank construction process requires multiple polyvinyl chloride (PVC) conduit runs that are stick built with individual sections of PVC conduit connected in sequence using PVC solvent cement. Then formwork is erected around the installed conduits. Finally, thermal backfill or concrete is poured and must cure before work in the area resumes. Added together, this traditional installation process is slow, labor intensive and subject to weather delays.

In contrast, precast duct bank sections consist of electrical conduits encased in engineered, prefabricated concrete sections, arriving at the jobsite ready for installation. Solvent cements are not required to join the sections, and no formwork, steel reinforcement or concrete is required. The need for concrete testing is eliminated at the jobsite, as quality tests are performed and recorded at certified precast concrete facilities.

Operations And Maintenance

From a lean-enterprise perspective, a large waste of human and material resources is overproduction, especially on noncustomer-valued work. Utility financial overhead costs (that is, equipment procurement, specification, planning, switching order development and switching dispatch) as well as lead times (delays waiting for different work parties to complete sequential tasks) are substantial and difficult to track.

The importance of considering grid technologies that lower the frequency of waste-producing maintenance work orders cannot be overstated when comparing complete life-cycle costs. In evaluating public information from utility websites, Federal Energy Regulatory Commission (FERC) Form 1 and U.S. Securities and Exchange Commission (SEC) 10-K filings for five geographically diverse investor-owned utilities — namely, The United Illuminating Co., FPL, Eversource, Arizona Public Service and Portland General Electric — the cost of underground distribution maintenance per mile is 3 times to 7 times lower than overhead. Year after year, utilities are reporting underground

maintenance costs are the lowest cost alternative.

Even with traditionally low operating costs, the cost of maintaining underground cable systems can be dramatically decreased using proactive skills training and cable-condition profiling technology during construction and after damaging system events. Cable system failure can occur years or decades after installation, but industry studies have found the root cause often is associated with installation or manufacturing issues.

“Over the last two decades, we have dissected thousands of field-installed substandard cables and accessories, and in nearly every case, there is evidence of a human or production anomaly precipitating the defect,” observed Ben Lanz, director of technology with IMCORP and an executive board member of PDI². “Once a failure occurs on aged cable, the fault location and repair process often create additional defects on both the subject and neighboring systems, thus dramatically increasing the cost of maintaining the system. Using 100% partial discharge testing at the factory and repeating this process in the field during commissioning can eliminate future operating and maintenance costs.”

In the case of post-installation damage from dig-ins or extreme operating conditions, implementing fault indicators, good operating practices and modern fault location techniques can dramatically minimize repair costs and additional system damage. For example, after failures occur, good operating practices include confirming surge arresters are properly placed and using factory-test-comparable condition assessment techniques to profile repairs and neighboring lines for defects and degradation.

On aged cable systems experiencing repeated fault activity,



cable-condition profiling technology can be used to extend the life by identifying weakened cable system components and directing lean work practices to only repair or replace what is necessary. An example of such a program can be found in the *T&D World* article, “Managing Cable Assets,” by CenterPoint Energy Inc. (CNP). In this case study, CNP was challenged to address the reliability of approximately 18,000 underground residential distribution loops totaling 13,000 miles (20,922 km), where 27% of loops were comprised of cables causing 44% of the total system failures.

CNP used an all-capital process to assess the insulation condition of its cable systems. This process included a factory-comparable partial discharge test, repairing all accessible components identified as substandard and scheduling any additional below-ground repair actions in the near future. By implementing this efficient process, CNP reported it had saved 65% of loop rehabilitation costs and achieved a 98% reduction in outages.

Evaluating Underground Options

Advancements in material science, construction methods and emerging technologies are lowering the 21st century costs of design, construction, and operations and maintenance of new and existing underground cable systems.

“The many benefits of undergrounding are obvious to today’s electric power consumers,” noted John Fluharty, II, a consultant with the Mears Group, a Quanta Services company, and a PDI² executive board member. “As utilities across North America invest in a smart, reliable and resilient grid for the future, we believe undergrounding will increasingly emerge as the preferred alternative in many applications.”

Therefore, planners and engineers should evaluate underground distribution options on new construction and system upgrades based on careful study and a growing body of empirical data. **TDW**

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